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## AN ANATOMY OF A DEATH: LESSONS LEARNT FROM THE DAVIS CORONIAL INQUEST

QUEENSLAND MINING INDUSTRY HEALTH AND SAFETY CONFERENCE – 7 AUGUST 2007

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## **Background**

- Foxleigh Mining
- Korn Bulk Haulage
- New Horizon Safety & Training

## **Legislative Requirements**

Coal Mining Safety and Health Act 1999 (Qld)

- Operator obligations Section 41(e):
  - must ensure the Site Senior Executive for the mine:
    - (i) develops and implements a safety and health management system for the mine; and
    - (ii) develops, implements and maintains a management structure for the mine that helps ensure the safety and health of persons at the mine

## Legislative Requirements (cont'd)

- Operator's obligations Section 41(f)
  - must audit and review the effectiveness and implementation of the safety and health management system to ensure the risk to persons from coal mining operations is at an acceptable level



- Site Senior Executive Section 42
  - must ensure the risk to persons from coal mining operations is at an acceptable level
  - must develop and implement a safety and health management system
- Contractor's obligations Section 33(1)
  - a 'contractor' and a 'person who supplies a service at a coal mine' have safety and health obligations at a mine

### **The Two Safety Systems**

#### **Foxleigh Mining**

- Foxleigh Integrated Management System
- Transport Principal Management Plan
- Standard Work Procedures

#### Korn Bulk Haulage

- Black Coal Competency
- Road Train Driver's Licence
- Foxleigh and CapCoal Inductions
- Korn Induction
- Korn Plant Safety Check List and Defect Form
- Pre-start Checks
- Regular Servicing

## **Systemic Failures – New Horizon**

- Drafted plan by reference to other plans, the Act and Australian Standards
- Did not consider Foxleigh Mining's plan or Standard Operating Procedures
- Risk assessment was not developed by the workforce in breach of section 10 of the CMS&H Regulations
- The Korn system was still in draft at the time of the incident
- New Horizon conceded they were on a steep learning curve and had never previously drafted a Safety Management System

## **Systemic Failures – New Horizon**

#### Points to consider:

- Is your current system still in draft or has it been finalised?
- Has the system been drafted by someone who is competent?
- Has proper consultation been engaged in, as required by the Act and Regulation?
- Has the system been kept up to date to keep pace with legislative changes and changes in mining operations?
- Has the system (including as amended) been properly implemented by notification and training to employees?

## Systemic Failures – Foxleigh Mining

- Little oversight of day-to-day application of systems to ensure compliance
- The systems did not integrate Standard Operating Procedures that applied to contractors
- The system had not been kept up to date



## Systemic Failures – Korn Bulk Haulage

- Inadequate training
- Failure by staff to be familiarised with contractual and statutory obligations
- Inadequate follow-up of reported defects
- Failure to properly identify hazards and, as a result, implement procedures

## Recommendations for Addressing Systemic Failures

- Select contractors carefully check skills/competencies
- Factor in appropriate lead in time
- Use one safety and health management system
- Control contractor activities communication and auditing are paramount